Japanese Power Companies' Determination to Restore the Public Trust

Makoto YAGI

Chairman The Federation of Electric Power Companies

JAPAN ATOMIC INDUSTRIAL FORUM, INC The 47th JAIF ANNUAL CONFERENCE April 15-16, 2014

Current Status of Nuclear Power in Japan



Current status of nuclear power in Japan

- After 3.11, all of 48 NPPs were shut down for refueling outages one by one by May 2012.
- Ohi 3 and 4 restarted in July 2012 were shutdown again for refueling outages and the nuclear power generation had reduced to zero again.



FEPC

The state of Japan's energy mix after the disaster 4

- Prior to the disaster Japan had a balanced energy mix
- Due to concerns about safety (S) in the wake of the disaster, the operation of nuclear power plants has not commenced and Japan's energy mix has become unbalanced therefore resulting in damage to all of the 3E.



FEPC

Japanese utility's stance on nuclear power



With a sense of urgency, "Unless safety can be ensured, there is no future for Japan's nuclear power," we are determined to "continue our own reform to achieve the world highest level of safety."

2. Current Perspectives on Restart of Nuclear Power Plants

State of the safety screenings under the new regulatory requirements

- In July 2013 new regulatory requirements for nuclear power plant safety were executed
- Eight licensees submitted applications of 17 NPPs for safety screenings under the new regulatory requirements
- Currently, licensees are earnestly responding to the NRA's reviews

| Licensee | Application (reactor | type) | Submission |
|----------|--------------------------|----------------|------------|
| Hokkaido | Tomari 1/2/3 | (PWR) | July 2013 |
| Tohoku | Onagawa 2 | (BWR) | Dec. 2013 |
| Tokyo | Kashiwazaki-Kariwa 6/7 | (BWR) | Sep. 2013 |
| Chubu | Hamaoka 4 | (BWR) | Feb. 2014 |
| Kansai | Takahama 3/4 Ohi 3/4 | (PWR) (PWR) | July 2013 |
| Chugoku | Shimane 2 | (BWR) | Dec. 2013 |
| Shikoku | Ikata 3 | (PWR) | July 2013 |
| Kyushu | Sendai 1/2 Genkai 3/4 | (PWR) (PWR) | July 2013 |
| Total | 17 reactors | | - |

Selection of plants to be prioritized for screening 8

- The NRA has decided to prioritize screenings at Sendai Unit 1 and 2 where amended applications will be submitted and draft license documents will be issued. (on March 12, 2014)
- The prioritized plants are supposed to attain a certain level of qualification required for NRA's screening.
- It is expected that inspections of these prioritized plants will help to make screenings of plants thereafter more efficient.

Prioritized plant inspections refers to:

- Licensee submits the amended application and NRA develop the draft license documents
- NRA shall prioritize these inspections in order to develop high-quality license documents that will become the model for plant screenings to follow

Schematic schedule for restart of NPP

| License application | ∇amended application License Public Comment document Comment reflection | √permission |
|---------------------------|---|------------------------------------|
| Approval of | | ▽approval |
| construction | Review | |
| Pre-service inspection | | √pass I <mark>nspectio</mark> n |
| Operational | | ∕⊂approv <mark>a</mark> l |
| safety programs | Review | |
| Local approval | Explan | ation to local authority |
| Restart | | Preparation Restart |

- 3. Operator's Efforts to Restore the Public Trust
 - (1) Pursuit of the world's highest level of Nuclear Safety
 - (2) Measures for Safety Improvement
 - (3) Improvement of Nuclear Emergency Preparedness
 - (4) Reinforce Safety Culture
 - (5) Strengthening Nuclear Risk Management

(1) Pursuit of the world's highest level of nuclear safety



(2) Measures for safety improvement



(3)-1 Improvement of nuclear emergency preparedness



(3)-2 Network reinforcement between operators and government



Connected Satellite Channel besides Terrestrial Channel (Multiple Channel)

FEPC

(3)-3 Preparing incident support base



(3)-4 Nuclear emergency support organization

- Co-established by utilities to support NPP's emergency response in an accident.
- Equipped with remote-control robots and decontamination equipment and conduct training of the NPP personnel.
- Deliver equipment and personnel to the NPP in an emergency and support them.



(3)-5 Nuclear emergency preparedness drill

- The government, local public organizations, designated public institutions, and nuclear operators are coordinating to have comprehensive drill based on examination of the Fukushima Daiichi NPP accident and the lessons learned from it.
- Operators implement comprehensive drill one to three times a year (Operators conducted approximately 30 drills in FY2013.)

Drill overview

OScenario: Large scale nuclear disaster (Discharge of radioactive material)

OContent (primary training agenda):

- Notification
- Monitoring during emergencies
- Evacuation
- Interaction with nuclear emergency support organizations
- Accident escalation prevention (emergency measures)
- Exposure treatment during emergencies

OParticipants: Approx. several hundred to 2000 and several hundred people

(The number of participants differs depending on the participating agencies)



at the nuclear emergency response headquarter



Emergency exposure medical treatment training (evac by helicopter)





(4)-2 The three pillars of safety culture



(4)-3 Initiatives for promoting the world's highest level - Establishment of JANSI -

20

Commitment of the top management

Establishment of JANSI and its philosophy

Utilities CEOs' sense of urgency;

"If JANSI does not function, Japan's nuclear power can not be continued."

On November 15, 2012, JANSI was established modeling after INPO Mission: Pursuit the world's highest level of safety in Japan's nuclear power industry --Untiring Pursuit of the Highest Standards of Excellence

Initiatives of JANSI



(4)-4 JANSI's activities to improve safety

Learning organization

[Safety improvement measures]

- Recommendation to construct a system for ensuring safety in consideration of risk
- Incorporating the lessons learned from the Fukushima Dai-ichi accident
 - Analysis of various reports
 - Confirmation of status of operators' actions reflecting lessons learned
- Operators' severe accident countermeasure assessment

[Nuclear power facility reviews]

- Peer reviews
 - At four power stations
 - Equivalency with WANO peer reviews being assessed
 - Participation in WANO peer reviews in Japan
- Newly-created counterparts for each plant manager

[Basic Works]

- Promoting safety culture (assessment, caravans)
- **D** Data analysis (operating experience)
- □ Support for develop of commercial standards
- Personal development (from executives to field managers)

FEPC

(4)-5 Commitment of top management to JANSI

22

Commitment of the top management

Operator Presidents meeting

Four times a year all operator presidents gather to discuss nuclear safety

JANSI executive training (Presidents opinion exchange meeting)

- Topic 1: "Direct causes of the Fukushima Dai-ichi accident"
- Topic 2: "Organization culture of TEPCO"
- Topic 3: "Response of each nuclear power operator"



Photos from third meeting (Facilitator: Dale Klein, former NRC chairman)

FEPC

Peer review result reporting and improvement measures

- President is reported peer review result directly by JANSI, and introduce it to other presidents
- Reinforce coordination between JANSI and WANO

Nuclear safety risk management measures

• JANSI recommends to construc a system for ensuring safety in consideration of risk (Recommendations)

- ✓ Declaration of commitment by executives
- ✓ Establishment of dedicated risk management (including PRA) department
- ✓ Promoting a culture that is aware of risk



(4)-5 Examples of exchanging information and strengthening collaboration [24 (INPO, WANO)

Commitment of the top management

Learning organization

- Participation in INPO Board of Directors meeting (September 2013: FEPC Chairman)
 - Strengthening collaboration with Japan and asking for assistance
 - INPO's expectations for the leadership in Japan to restore trust
- **D** Participation in WANO activities
 - FEPC chairman promotes activities to strengthen WANO as a representative of the industry
 - All presidents in Japan will be directors of the WANO Tokyo center
 - Holding of CEO conference (participation by presidents of all power companies and JANSI)
- US-Japan CNO opinion exchange meeting (to be continually held)
 (Sept. 2013: 10 Japanese CNOs and 28 US CNOs)
 - The roles of NEI and INPO in improving safety
 - Status of efforts in Japan and US after Fukushima Dai-ichi accident
 - Contaminated water problems at the Fukushima Dai-ichi



Visit to INPO by FEPC chairman



WANO CEO conference (Osaka)



US-Japan CNO opinion exchange meeting

FEPC

(4)-6 Examples of exchanging information and strengthening collaboration [25 (EPRI, NEI)

Commitment of the top management

Learning organization

Participation in EPRI activities



□ Sharing information with NEI

- The FEPC chairman visited the US and exchanged opinions with the chairman of the NEI with regards to restoring trust in nuclear power
- The importance of "accumulating a high level of technical knowledge" and "consistent communication plans" (one voice) as NEI success factors was shown.





The Federation of Electric Power Companies of Japan.

FEPC

(5)-1 Strengthening nuclear risk management



(5)-2 Risk management strengthening points (1/2)

| Strengthening points | Entire industry | Individual companies |
|---|---|--|
| (1) Correct risk awareness as a management issue | Mechanism for warning about risk from third party perspective | Mechanism for recognizing risk information and handling it as a management issue [KEPCO example] Organization development/staff enhancement, deployment of personnel that can view the whole picture |
| (2) Leveraging dedicated technology for reducing risk | Efforts toward solving problems by deliberating technology including probabilistic methods, and R&D | _ |
| (3) Learning attitude from both within Japan and abroad | Function for gathering and accumulating knowledge | Function for increasing sensitivity to knowledge [KEPCO example] Organization development/staff enhancement, deployment of personnel that can view the whole picture |
| (4) Engaging in safety research while looking at the whole picture | Function for coordinating safety research | FEPC |

(5)-3 Risk management strengthening points (2/2)

| Strengthening points | Entire industry | Individual companies |
|---|---|---|
| (5) Promoting safety improvement activities that transcend regulatory frameworks | Efforts toward promoting and confirming the activities of each company | Promotion mechanism [KEPCO example] Organizational development/staff enhancement |
| (6) Strengthening the use of PRA | Efforts toward promoting use, such as the improvement of PRA | PRA method development/enhancement [KEPCO example] PRA application acceleration/personal cultivation |
| (7) Shared risk awareness with stakeholders | Investigating and deliberating risk communication methods | Engaging in risk communication, leveraging risk information [KEPCO example] Risk communication enhancement, deliberation and incorporation in evacuation plans based on PRA results |

Entire industry efforts:

Industry examines and will present as early as possible in FY2014 Individual company efforts:

Each company will disclose details of plan and schedule independently

4. Conclusions

- Nuclear power will continue to be an important power source for the future and facilities for which safety has been confirmed should be utilized.
- Operators continue to make sincere efforts to restart of NPPs operation
- Operators make efforts to restore public trust in nuclear power
 - Pursue the world's highest level of safety as our fundamental responsibility to ensure safety
 - As a self-regulating organization JANSI shall guide further safety improvements
 - Continue to conduct drills to keep effectiveness of nuclear emergency preparedness measures
 - Have been reinforcing safety culture
 - Enhance nuclear risk management

Thank you for your attention

